Felicity Foley, Principal Committee Co-ordinator

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03 July 2018

To: All Members of the Regulatory Committee

Dear Member,

Regulatory Committee - Thursday, 5th July, 2018

I attach a copy of the following reports for the above-mentioned meeting which were not available at the time of collation of the agenda:

# 6. ADOPTION OF STREET TRADING FEES (PAGES 1 - 8)

Yours sincerely

Felicity Foley, Principal Committee Co-ordinator Principal Committee Co-Ordinator



Report for: Regulatory Committee 5th July 2018

Title: Approval of Street Trading fees and Charges 2018-19 - Licences

Report

authorised by: David Murray – Interim Director Environment & Neighbourhoods

Lead Officer: Daliah Barrett – Licensing Team Leader

Ward(s) affected: ALL

Report for Key/

Non Key Decision: Key.

#### 1. Describe the issue under consideration

- 1.1. The Council's income policy requires an annual review of the level of the fees and charges levied upon service users. The aim of the review, is to ensure that income generated ensures full cost recovery.
- 1.2. A small number of items (relating to certain approvals, consents, permits and licenses) cannot be made by the Executive and are, therefore, reserved for consideration and decision by the Council's Regulatory Committee.
- 1.3. This report sets out the proposed fees for those licensing regimes where the Council has the power to set its own fees for 2018/19. The proposed fees will enable the Council to recover its costs in managing and administering these licensing regimes.

#### 2. Cabinet Member Introduction

- 2.1. It is important that, as part of our on-going financial planning, we comply with the Council's policy to review annually our fees and charges taking account of issues such as the general economic climate and the Council's overall financial position.
- 2.2. Taking all relevant factors into account, I believe that the increases in fees and charges proposed in this report are appropriate.

## 3. Recommendations

3.1 That members approve the street trading fees for adoption as shown in Appendix 1. Once agreed the fees will be subject to a further public notice period for the adoption process

## 4. Reason for Decision

4.1. It is a requirement of the Council's income policy to review fees and charges annually. The financial position of the Council supports the view that levels of fees and charges should be maximised commensurate with the full recovery of costs, taking into account all relevant factors including the effect on service users and any consequent demand for services. Fees/charges are required to be set correctly so as to comply with the requirements of the Provision of Services Regulations 2009, based on the EU Services Directive. Under these regulations, any charges which applicants incur under a licensing scheme must be reasonable and proportionate to

the cost of the procedures and formalities under the scheme, and must not exceed the cost of those procedures and formalities. Failure to do this could result in the Authority levying a fee that is subsequently considered to have been set unlawfully.

4.2 It is a requirement of the London Local Authorities Act 1990 that fees are reviewed to ensure that fees are set to cover the full cost recovery to the Local Authority. The Supreme Court case of (*R* (Hemming and Others) v Westminster City Council) concluded that the amount of the fee is required to be determined every year and further to that a Local Authority was precluded from making a profit from the licensing regime.

## 5. Alternative options considered

- 5.1. This report summarises the need for an inflationary only increase for 2018/19. There was an extensive review of the Street trading fees in 2017, therefore only an inflationary increase is appropriate at this time to ensure that we are maintaining full cost recovery.
- 5.2. There are no alternative options as we are required under the legislation to consider the level of fees charged year on year. The number of applications have remained static.

## 6. Background information

- 6.1. The Regulatory Committee agreed on 8<sup>th</sup> January 2018 that consultation on the street trading fees be carried out in accordance with the statutory requirements. The proposed fees were sent out to all existing street traders and the public notice as attached at Appendix 2 was placed in the local for the prescribed period of 28 days between as required. The notice period ran from 31<sup>st</sup> January 2018 to 28<sup>th</sup> February 2018.
- 6.2. During the notice period, no responses were received from existing traders or the public in general about the proposed street trading charges.
- 6.3 This report meets the requirements of the Council's external income policy for the 2018-19 financial year. Appendix A contains the full details of current charge and the proposed charge and corresponding increase.
- 6.4 Officers have noted the comments made at this committee in February 2016 regarding applying suitable rounding to proposed changes in fees and charges, and the figures presented in this report reflect that principle.

## 7. Contribution to strategic outcomes

- 7.1 The Council also has a set of strategic and policy objectives, and fees and charges should be set in accordance with such objectives.
- 7.2 The principles underpinning the Council's external income policy are that all fees and charges are reviewed annually and income is maximised within current service and policy objectives. The competitiveness of the market in which the service operates and the effect of price on demand and overall income yield should be considered. Some services are restricted to cost recovery.

- 7.3 As a minimum, fees and charges should be increased by a minimum of RPI (annual average as at October 2017 is 2.4%).
- 8 Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

#### Chief Finance Officer

In general fees and charges recover some or all of the costs of services from users. Inflationary increases are proposed for street trading fees in order to maintain cost recovery performance.

## **Assistant Director of Corporate Governance**

- 8.1 The Assistant Director of Corporate Governance has been consulted in the preparation of this report and advises as follows:
- 8.2 There are a variety of legislative powers that entitle the Council to charge fees for different licensing activities. In some instances, the Council has no discretion as to the level of the charge. In other cases, the specific legislative provisions allow authorities to decide whether to charge and how much.
- 8.3 Regulation 18(4) of the Provision of Services Regulations 2009 requires that any charges that the Council imposes must be reasonable and proportionate to the costs of the procedures and formalities under the licensing scheme and must not exceed the cost of those procedures and formalities.
- 8.4 In reviewing fees and charges, services need to demonstrate that they have had due regard to the overarching Public Sector Equality Duty as set out in the Equality Act 2010.
- 8.5 Certain fees may not be set by the Cabinet. The Local Authorities (Functions and Responsibilities) (England) Regulations 2000 provides that decisions on certain approvals, consents permits and licenses (for example premises licences; licenses for street trading) cannot be made by the Executive (Cabinet). Likewise charges for such approvals, consents, permits and licenses may not be made by the Cabinet. These fees will be set by the Regulatory Committee and are the subject of this report.

## **Equalities**

- 8.6 The Council has a public sector equality duty under the Equalities Act (2010) to have due regard to:
  - tackle discrimination and victimisation of persons that share the characteristics protected under S4 of the Act. These include the characteristics of age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex (formerly gender) and sexual orientation;
  - advance equality of opportunity between people who share those protected characteristics and people who do not;
  - foster good relations between people who share those characteristics and people who do not.

# Page 4

8.7 The proposals within this report are within the RPI 2.4% and an EQIA screening tool has been prepared. These changes will have a low impact overall and are not expected to have a disproportionate impact on any protected groups.

# 9 Use of Appendices

Appendix 1 Schedule of Street trading fees 2018-19

Appendix 2 Copy of Public Notice

# **STREET TRADING**

		2017-2018 VAT not applicable (£)	2018-2019 VAT not applicable (£)	(%) change
1.	STREET TRADING			
	a) APPLICATION FEES FOR LICENCES  Traditional Stalls, Tottenham Hotspur Matchday  Trading and Displays Outside Shop Premises  Application/renewal for 3 Years	130	133	2.40%
	Application/renewal for 2 Years or less			2 (22)
	Application/renewal for 2 years or less	88	90	2.40%
	Application for temporary licence for six months or less	53	54	2.40%
	Application for temporary licence for six month or less on private land	248	254	2.40%
	Street Festivals/approved events			2.40%
	Temporary licence for 1 day	25	26	2.40%
	Markets – 6 days or less trading per application (Sustainability of small markets considered)	25	25	0.00
	Tables and chairs outside catering establishments			2.40%
	Application/renewal for 1 year	70	72	2.40%
	Temporary Licence for six months or less	43	44	2.40%
	Variations of Licences			2.40%
	Application for variation made at time of renewal	No Charge	No Charge	2.40%
	Application for variation made during term of Licence	86	88	2.40%
b)	WEEKLY CHARGES PAYABLE IN ADITION TO ABOVE FEES			2.40%
	Tottehnam Hotspur Matchday stalls selling refreshments	52	53	2.40%
	Tottenham Hotspur matchday non-food stalls	21	22	
	Small stalls trading 6 days or more	36	37	2.40%
	Temporary small stalls trading two fixed days	25	26	2.40%
	Refreshment and all other large stalls	69	70	2.40%
	Approved extensions to large stalls (per sq.metre)	17	17	2.40%

Displays of good outs shops (per. Sq.metre)	17	17	2.40%	
Tables and chairs outside catering establishments (per sq.metre)	15	15	2.40%	
Temporary Stall at Street Festival	No Charge	No Charge		
Temporary licence for 6 months or less on private land	25	26	2.40%	
Other Additional Charges				
Removal by council of goods, stalls, tables, chairs left in street outside trading	228	233	2.40%	
hours				
Daily storage of same by Council	143	146	2.40%	
Removal and disposal of refuse by council in default of licence holder	Actual costs + 30% Estab	osts incurred stablishment Charge		
Refunds by Council				
Refusal to renew licence (other than temporary licence	WHOLE FEE			
Refusal to grant a licence	50% of the fee			

#### STREET TRADING - PUBLIC NOTICE

The Street Trading Charges are calculated so that the estimated cost for the year balances the Council's estimated cost for enforcement and administration.

The actual charges, which may be made, are limited by the London Local Authorities Act 1990

Part III Section 32 (as amended). This enables the Authority to recover reasonable costs in aggregation taking one year with another

Whilst the responsibility for refuse collection rests with the trader, where a trader fails to make proper arrangements for the

collection / disposal of trade waste, we will undertake the work in their default. The proposed changes have been increased by 2.4% to ensure that the fees set will allow for the recovering of reasonable costs

of administration of the street trading regime.

## STATEMENT UNDER SECTION 32(7) LONDON LOCAL

#### **AUTHORITIES ACT 1990 (as amended)**

work in their default.

N22 8HQ.

The street trading charges are calculated so that the estimated income for the year balances the Councils estimated cost for

enforcement and administration. The actual charges which may be made are limited by the London Local Authorities Act 1990 Part III Section 32. This enables the authority to recover reasonable costs in aggregation taking one year with another. Whilst the responsibility for refuse collection rests with the trader, where a trader fails to make proper arrangements for the collection/disposal of trade waste, we will undertake the

Any representations relating to the above must be made in writing to the Council and must be submitted no later than 28 days from the date of publication of this notice. All correspondence should be sent to: Licensing Team, River Park House, Level 1, 225 High Road, Wood Green, London

**Eubert Malcolm, Head of Environmental Services & Community Safety** 

2018-2019

VAT not

Actual costs incurred + 30% Establishment Charge

WHOLE FEE

50% of the fee

(%) change

2017-2018 VAT

not applicable

## STREET TRADING

			(£)	applicable (£)	
1.	1. STREET TRADING		(-)	арринана (а)	
	a)	APPLICATION FEES FOR LICENCES	130	133	2.40%
		Traditional Stalls, Tottenham Hotspur Matchday			
		Trading and Displays Outside Shop Premises			
		Application/renewal for 3 Years			
		Application/renewal for 2 Years or less			
		Application/renewal for 2 years or less	88	90	2.40%
		Application for temporary licence for six months or less	53	54	2.40%
		Application for temporary licence for six month or less on private land	248	254	2.40%
	Stre	eet Festivals/approved events			2.40%
	Tem	nporary licence for 1 day	25	26	2.40%
	Mar	rkets - 6 days or less trading per application	25	25	0.00
	Tab	les and chairs outside catering establishments			2.40%
	App	plication/renewal for 1 year	70	72	2.40%

Temporary Licence for six months or less 43 44 2.40% 2.40% Variations of Licences

Application for variation made at time of renewal No Charge No Charge 2.40% Application for variation made during term of Licence 86 88 2.40%

WEEKLY CHARGES PAYABLE IN ADITION TO ABOVE FEES 2.40% Tottehnam Hotspur Matchday stalls selling refreshments 52 53 2.40%

Tottenham Hotspur matchday non-food stalls 21 22 Small stalls trading 6 days or more 36 37 2.40% Temporary small stalls trading two fixed days 25 26 2.40% 2.40% Refreshment and all other large stalls 69 70

Approved extensions to large stalls (per sq.metre) 17 17 17 17 Displays of good outs shops (per. Sq.metre)

2.40% 2.40%

Tables and chairs outside catering establishments (per sq.metre) 15 15 2.40% Temporary Stall at Street Festival No Charge No Charge

Temporary licence for 6 months or less on private land 25 26 2.40%

Other Additional Charges

Removal by council of goods, stalls, tables, chairs left in street outside 228 233 2.40%

trading hours 2.40% 143 146 Daily storage of same by Council

Removal and disposal of refuse by council in default of licence holder

Refusal to renew licence (other than temporary licence

Refunds by Council

Refusal to grant a licence

